

**FORTY-FIFTH
MODEL ILLINOIS GOVERNMENT
SIMULATION
2023**



**RULES
Of
The House of Representatives**

Compiled by Speaker Lizzie Roehrs
FORTY-FIFTH
HOUSE RULES MODEL ILLINOIS GOVERNMENT SPEAKER LIZZIE ROEHRS

**HOUSE RULES
45th MODEL ILLINOIS GOVERNMENT
SIMULATION**

ARTICLE I: ORGANIZATION

1. Party Leadership

- a. Both the Majority and the Minority shall, upon the conclusion of the opening ceremony on Thursday, separate into their respective caucus rooms as designated by the President of the Senate at a time specified by the Speaker of the House where they shall choose their respective party Leader. The Speaker of the House, or their designee, shall preside over the party caucuses until a party Leader is selected. Once a Leader has been chosen by a plurality of the caucus, said Leader shall preside over the remainder of their party caucus while an Assistant party Leader is chosen by a plurality and the three (3) whips are selected by the two (2) receiving the most votes and one (1) is appointed by the party Leader.
- b. Any Representative who is also a member of the party shall be allowed to nominate a Representative for party leadership who must then accept said nomination. Once all nominations are made, the presiding officer shall request that all nominees leave the room and return one-by-one in order to speak to the caucus. No nominee for the same position shall be allowed to witness the speech of any other nominee. Each nominee for each position shall be allowed the following time to address the caucus:
 - i. Leader- Ninety (90) seconds
 - ii. Assistant Leader- Sixty (60) seconds
 - iii. Whip- Thirty (30) seconds

Delegates shall be allowed (1) vote for party Leader, one (1) vote for Assistant Party Leader, and two (2) votes for whip (recorded on separate sheets of paper).
- c. Delegates desiring to serve as Committee Chairs shall submit an application to the Speaker of the House prior to February 20, 2023. Committee Chairs shall receive notice of their appointment prior to the 2023 Simulation.
- d. Delegates desiring to serve as Committee Vice-Chairs shall be elected by their respective committee during the 2023 Simulation.
- e. If no appointed position is filled before the 2019 Simulation begins, said position shall be elected by the Majority Party of said committee.
- f. Both the Majority and Minority shall, upon conclusion of the selection of party leadership, break into their respective committees where the appointed Chairperson or Majority Leader or Speaker of the House or the Speaker's designee shall preside over the selection by plurality of any vacant appointed positions and over the selection by plurality of the Committee Spokesperson.
- g. Upon conclusion of the selection of party leadership and committee leadership, the

party Leader shall have the discretion over caucus activities until dismissal by the Speaker of the House.

- h. The party Leader or their designee shall preside over all further partisan caucus activities and the party leader or their designee shall have the exclusive right to assign speaking time on the floor of the House of Representatives. The Committee Spokesperson or their designee shall have the exclusive right to delegate speaking time while their committee is in session.

ARTICLE II: RULES OF PROCEDURE

2. Rules of Procedure

- a. The House of Representatives and all committees thereof shall follow the Rules of Parliamentary Procedure according to Robert's Rules of Order and the Constitution of Model Illinois Government. The Parliamentarian and the Speaker of the House shall interpret the Rules of Procedure and enforce said rules both in committee and on the floor.
- b. All Bills, Resolutions, Joint Resolutions, and Original Legislation shall be selected by the Speaker of the House in keeping with Model Illinois Government Constitution and assigned to the appropriate committee. A committee may consider any legislative measure referred to it, and may make, with respect to that legislative measure, one of the following reports to the House, as appropriate:
 - i. That the Bill "does pass";
 - ii. That the Bill "does not pass";
 - iii. That the Bill "does pass as amended";
 - iv. That the Bill "does not pass as amended";
 - v. That the resolution "be adopted";
 - vi. That the resolution "be not adopted";
 - vii. That the resolution "be adopted as amended";
 - viii. That the resolution "be not adopted as amended";
 - ix. "without recommendation"; or
 - x. "tabled".

Any of the foregoing reports may be made only upon the concurrence of a majority of those answering the roll call. All legislative measures reported "do pass", "do pass as amended", "be adopted", or "be adopted as amended" as favorably reported to the House. Except as otherwise provided by these Rules, any legislative measure referred to a committee and not reported under this Rule shall remain in committee.

- c. Motions for committee approval of Bills and resolutions are renewable, provided no Bill or resolution may be voted on more than twice in any committee on motions to report the Bill or resolution favorably, or to reconsider the vote by which the committee adopted a motion to report the Bill or resolution unfavorably. A Bill or resolution having failed to receive a favorable recommendation after 2 such record

votes shall be automatically reported with the appropriate unfavorable recommendation.

- d. Amendments may be proposed to any legislative measure under consideration verbally and must be written by the Vice-Chair on the appropriate form. Any Amendment proposed is considered adopted which has received a unanimous vote of all members who have previously answered to the committee roll call. Any Amendment that fails to garner unanimous support of the committee, but receives a majority vote of the members who have previously answered to the committee roll call, shall be recommended to the floor for consideration should the measure be favorably reported to the floor.
- e. All Bills, Resolutions, Joint Resolutions, and Original Legislation favorably reported to the House from a committee, shall be reported to the House and shall be placed on the order of Second Reading and assigned standard debate status, unless otherwise specified by the Speaker of the House. Bills reported to the House from committee “do not pass”, “do not pass as amended”, “without recommendation”, or “tabled” shall lie on the table.
- f. All Original Legislation will be given priority status on the House Floor and placed at the beginning of the docket for each session.
- g. Any Bill, Resolution, Joint Resolution, or Original Legislation that is favorably reported to the floor may be amended on the floor if said Amendment is submitted, in writing using the appropriate forms as provided by the Speaker of the House, to the Clerk in advance of debate on said legislative measure. No Floor Amendment may be filed or proposed once debate on said legislative measure has begun.
- h. If an Amendment is submitted to the Clerk on any measure as prescribed in subsection g of this Rule, the sponsor of the Amendment will be allowed sixty (60) seconds to introduce the Amendment. Points or motions during this time shall be out of order. Upon conclusion of the introduction of the Floor Amendment, the House shall vote on the Floor Amendment. A Floor Amendment shall be considered adopted upon the receipt of more ‘ayes’ than ‘nays’.
- i. Once all proposed Floor Amendments have been introduced and voted on, the Clerk shall move the legislative measure to the order of the Third Reading and shall read the synopsis and read off the list of adopted amendments, at which time debate shall begin. If no Floor Amendment(s) was filed, the Speaker shall ask the Clerk to move the legislative measure to the order of Third Reading and read the synopsis, after which debate shall begin.

3. Modes of Debate

- a. Regular debate shall consist of an opening statement by the Majority consisting of two (2) minutes and an opening statement by the Minority consisting of two (2) minutes, followed by two (2) alternating rounds of five (5) minutes debate for the Majority and Minority respectively, concluding with a closing statement by the Majority consisting of two (2) minutes and a closing statement by the Minority consisting of

two (2) minutes. Points and motions are out of order during opening and closing statements. Only points of order, points of parliamentary procedure, and points of inquiry that are directed at the chair shall be recognized. Members may ask questions of the sponsor only during their party's time.

- b. Both the Majority and the Minority party shall be allowed unlimited points of order, points of parliamentary procedure, and points of inquiry during debate on each bill; however, if a point is not well taken by the Speaker, Committee Chair, or Committee Vice Chair, the privilege of the accusing party to call for points of order, points of parliamentary procedure, and points of inquiry shall be revoked for the remainder of the debate on the bill during which the point was called for.
- c. Short debate shall consist of an opening statement by the Majority consisting of one (1) minute and an opening statement by the Minority consisting of one (1) minute, followed by two (2) alternating rounds of three (3) minute debate for the Majority and Minority, concluding with a closing statement by the Majority consisting of one (1) minute and a closing statement by the Minority consisting of one (1) minute. Points and motions are out of order during opening and closing statements. Only points of order, points of parliamentary procedure, and points of inquiry directed at the chair shall be recognized. Members may ask questions of the sponsor only during their party's time.
- d. A special order of business may be set by the Speaker of the House on any order of business at any time. The Speaker of the House may set the time allotment for any business and no points or motions shall be in order unless otherwise specified by the Speaker. Once a special order of business is called, it shall apply to all business and may only be rescinded following a recess or adjournment.

4. Voting on the House Floor

- a. The Presiding Officer shall put all questions distinctly, as follows: "All those in favor vote AYE, and those opposed vote NAY." No member may vote on any question before the House unless present on the floor before the vote is announced. No member of a committee may vote except in person at the time of the call of the committee vote, provided the member is on the committee roll before the vote is announced. Any vote of the House shall be by record vote whenever time expires or a motion to call to question carries or whenever the Presiding Officer shall so order.

5. Announcing a Record Vote

- a. When a record vote is requested, the Presiding Officer shall state the question and then announce to the House: "The voting is open." While the vote is being taken, the Presiding Officer shall state: "Have all voted who wish?" The voting is closed when the Presiding Officer announces: "Take the Record." The Presiding Officer shall then announce the results of the record vote.
- b. No member may vote once the voting has been closed, unless as a point of personal privilege, a member may state that they had intended to vote differently than was recorded.

6. Decorum

- a. When any member is assigned time to speak to the House, they shall rise and address the Presiding Officer as “Speaker”. The Presiding Officer, upon recognizing the member, shall address them by name, and thereupon the engineer in charge of operating the microphones in the House shall give the use of the microphone to the member who has been so recognized. The member speaking shall confine himself or herself to the subject matter under discussion and avoid personalities and shall not refer to another member by name unless said member has yielded.
- b. Recognition of guests by any member is prohibited during debate on a legislative measure or motion, except that the Speaker or Presiding Officer may recognize an honored guest.
- c. While the Presiding Officer is putting a question, no member shall leave or walk across the House Chamber and shall remain in their seat and no person not expressly entitled to the House floor by the Speaker shall retire to the gallery or the rear of the Chamber. When a member is addressing the House, no member or other person entitled to the floor shall entertain private discourse or pass between the member speaking and the Presiding Officer.
- d. Any question taken under consideration may be withdrawn, postponed, or tabled by unanimous consent, or, if unanimous consent is denied, by a motion adopted by a majority of the members elected.
- e. Members shall remain seated in their seats as assigned by the Speaker of the House. No member may be assigned to a seat that is not in keeping with said member’s assigned partisan position.
- f. The use of pens and other non-electronic writing materials is not permitted on the floor except as allowed by the Sergeant at Arms in keeping with the wishes of the Doorkeeper for the Illinois House of Representatives.
- g. The use of electronic devices—including but not necessarily limited to cellular devices and computer tablets—shall be permitted at the discretion of the Speaker of the House in keeping with the wishes of the Doorkeeper for the Illinois House of Representatives. Any use permitted will be limited to official Model Illinois Government business only. Abuse of this rule will result in confiscation for the day.
- h. All rules governing decorum for the Illinois House of Representatives shall be strictly observed and upheld. Any member who fails to observe strict decorum shall be removed from the House at the discretion of the Speaker of the House in conjunction with the Doorkeeper for the Illinois House of Representatives.
- i. Neither the Speaker of the House nor House committee chairs shall recognize any point of order concerning a speaker addressing the well.

7. Appealing a Ruling

- a. If any appeal is taken from a ruling of the Presiding Officer, the Presiding Officer shall be sustained unless three-fifths (3/5) of the members of the House vote to overrule the Presiding Officer. A motion to appeal is not in order if the House has conducted intervening business since the ruling at issue was made.
- b. If any appeal is taken from a ruling of a committee Chairperson, the Chairperson shall be sustained unless three-fifths (3/5) of those appointed vote to overrule the Chairperson. A motion to appeal is not in order if the committee has adjourned or recessed, or if intervening business has occurred.

ARTICLE III: GUESTS

8. Lobbyists

- a. Lobbyists shall be allowed within the House of Representatives to check in with the Chief of Staff of the Speaker of the House three (3) Bills before the Bill they shall be presenting. In the event that the Bill being presented on is within the first thirty (30) minutes of debate on the House floor, speak to the Chief of staff as soon as possible. A lobbyist may speak for (3) minutes regarding the Bill set for debate, being able to answer four (4) questions total, two (2) from the Majority and two (2) from the Minority. Lobbyists are subject to the same Rules that govern Representatives regarding decorum when on the floor, shall not be able to participate during the debate, and shall not be able to vote on the Bill. If the lobbyist does not have another piece of legislation within the next three (3) Bills on the docket, they are to leave the chamber upon the conclusion of voting on their Bill.

9. OMB Analysts

- a. OMB analysts shall be allowed within the House of Representatives at all times unless deemed otherwise by the Speaker of the House. An OMB Analyst must check in with a staff member of the Speaker of the House at least one (1) Bill prior to the Bill they wish to speak on. The Majority and Minority may yield time to an OMB Analyst when a Bill is present on the floor that is pertinent to the Office of Management and Budget. OMB Analysts are subject to the same Rules that govern Representatives regarding decorum when on the floor, are not allowed the privilege of points of order, points of parliamentary procedure, and points of inquiry during debate, and are not allowed to vote on a Bill within the House of Representatives.

10. Journalists

- a. Journalists shall be allowed within the House of Representatives at all times unless deemed otherwise by the Speaker of the House. Interviews shall not be allowed within the House during debate, and all journalists must be within the designated press area during debate. Journalists may ask Representatives while on the floor between debates if they may conduct an interview. Interviews may be held on the floor before the business of the day begins, during a recess, or once the chamber is

adjourned. All other interviews must be held within the Rotunda.

11. Senators

- a. Senators shall be allowed within the House of Representatives if they are an author or co-sponsor of a piece of Original Legislation that is brought to the House floor. Senators shall be allowed to participate within debate with permission from the Majority or Minority, shall be able to perform opening or closing statements if yielded to by the Majority or Minority, and are allowed the privilege of points of order, points of parliamentary procedure, and points of inquiry during debate. Senators are subject to the same Rules that govern Representatives regarding decorum when on the floor, and shall not be eligible to vote on their Original Legislation within the House of Representatives.

12. Executive Board Members

- a. The Executive Board shall be allowed within the House of Representatives at all times unless deemed otherwise by the Speaker of the House. Executive Board Members shall be allowed to participate within debate with permission from the Majority or Minority, shall be able to perform opening or closing statements if yielded to by the Majority or Minority, and are allowed the privilege of points of order, points of parliamentary procedure, and points of inquiry during debate. Executive Board Members are subject to the same Rules that govern Representatives regarding decorum when on the floor, and shall not be eligible to vote on a Bill within the House of Representatives.
- b. Executive Board Members are eligible to chair within the House of Representatives if they submit a request one (1) Bill in advance to the Bill they desire to chair. An Executive Board Member may not be allowed to chair two consecutive Bills. The Speaker of the House reserves the right to deny an Executive Board Member the privilege to chair within the House of Representatives.

ARTICLE IV: VETO SESSION

13. Recording of Vetoes

- a. Upon the receipt by the House of any legislative measure returned by the Governor under any of the provisions of Article IV, Sec. 9 of the Illinois Constitution, the House of Representatives shall convene for the purpose of deciding whether to overturn or to sustain the Governor's veto.
- b. Vetoes legislative measures shall be read on the order of Third Reading under the rules governing regular debate and may not be amended.
- c. The vote to override a veto of a bill vetoed in its entirety shall be by record vote. The form of motion with respect to these bills shall be: "I move that ___ Bill ___ do pass, notwithstanding the veto of the Governor."

- d. The vote to override an amendatory or line-item veto shall be by record vote. The form of motion with respect to these bills shall be: "I move that ___ Bill ___ do pass, notwithstanding the specific recommendations of the Governor."
- e. Any motion to override a gubernatorial veto shall carry upon a three-fifths (3/5) vote of the House of Representatives and Senate concurrently.

ARTICLE V: FORCE AND EFFECT

14. Parliamentary Authority

- a. The rules of parliamentary practice appearing in the latest edition of Robert's Rules of Order Newly Revised govern the House in all cases to which they apply so long as they are not inconsistent with these Rules or the Rules of Model Illinois Government.

15. Certification by Speaker of the House

- a. Any Bill, Resolution, Joint Resolution, or Original Legislation certified by the Speaker of the House shall be considered irrefutably presumed that the procedural requirements for passage have been met.

16. Changes to the Rules

- a. The Speaker may, with the consent of a simple majority of the chamber, choose to amend or suspend or alter these rules as she sees fit at any time and shall report said changes to the House of Representatives and shall yield for questions regarding the changes that may be made.

17. Regards to the Speaker of the House Staff

- a. All staff positions are expected to receive unlimited access to the Senate unless otherwise instructed by the President of the Senate.